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Conference Agenda and Presenters' Bios

WEDNESDAY, AUGUST 20

4:00-7:00 pm **Registration**

THURSDAY, AUGUST 21

7:00-8:00 am **Registration/Continental breakfast**

PLENARY
8:00-8:15 am **Opening remarks**

Hubert Williams, President
Police Foundation

8:15-8:45 am **Keynote address**

The Honorable Phil Gordon
Mayor of Phoenix, Arizona

8:45-9:00 am **Report of Police Foundation focus group findings**

Anita Khashu, Special
Advisor, Center on
Immigration & Justice, Vera
Institute of Justice; consult-
ant, Police Foundation

9:00-10:00 am **Panel 1: Enforcing federal immigration law at the local level: why and why not?**

States and local municipalities have been encouraged to participate in the enforcement of federal immigration laws. Some local law enforcement agencies have entered into a Memorandum of Agreement (MOA) with Immigration and Customs Enforcement (ICE) under Section 287(g) added to the Immigration and Nationality Act by the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA). MOAs authorize designated officers to perform civil immigration law enforcement functions, provide them with access to the ICE database, and enable them to fill out the necessary forms to initiate the deportation process. The purpose of this panel is to examine the challenges, problems, and opportunities encountered by local police and sheriffs engaged in the enforcement of federal immigration laws.

MODERATOR: Anita Khashu,
Special Advisor, Center on
Immigration & Justice, Vera
Institute of Justice; consult-
ant, Police Foundation

PANELISTS: Sheriff Donald
Hunter, Collier County, FL
Chief Harold Hurtt,
Houston, TX

James Pendergraph,
Executive Director, Office of
State & Local Coordination,
U.S. Immigration & Customs
Enforcement

10:00-10:15 am **Break**

10:15-10:35 am **Legal issues in local police enforcement of federal immigration law**

As local police consider taking on enforcement of federal immigration law, they should carefully consider the legal complexity of their role and legal constraints on methods of enforcement in a legal and institutional system that operates quite differently from local criminal justice systems. Local police enforcement of federal immigration law must account for local, state, and federal laws that govern the rights of community residents and the obligations of localities. It must also account for the civil nature of most immigration violations. Most importantly, it must be conducted in a way that avoids several common misconceptions about the supposed targets of immigration law enforcement, including confusion over their rights,

Professor Nancy Morawetz,
New York University
School of Law

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migration law enforcement, including confusion over their rights, status, and place in the community. The risk of error is high, and already several localities have been subject to lawsuits over unlawful arrests and detentions, the use of racial profiling in enforcement, poor conditions of confinement, and other violations of law. This panel discusses the legal complexities of federal immigration law enforcement in the local setting and the changing demographics of communities. Risks of liability provide yet another factor for police departments to consider before making a decision about whether to tread into this new field of enforcement.

10:35-11:15 am Panel 2: A balanced perspective on the undocumented immigrant

The presentation will begin with a short summary of the issues raised, and some of the data, concerning the characteristics of the undocumented population in the United States. It will continue with a summary of the overall impact of this population. The presentation concludes by highlighting some of the most frequently debated policy responses, including enforcement, legalization, legal issues, and the bundle of more recent strategies that aim to encourage “self-deportation.” It will seek to lay out, as objectively as possible, the pros and cons of the various strategies.

Professor Stephen Legomsky, Washington University School of Law
 Professor Raquel Aldana, William S. Boyd School of Law, University of Nevada, Las Vegas

11:15 am-12:15 pm Panel 3: Crime, violence, disorder, victimization: patterns and trends associated with the undocumented immigrant population

It has been estimated that there are 12 million undocumented immigrants in America and hundreds of thousands crossing our borders illegally each year or overstaying their visas. Americans are troubled by, and fearful of, the existence of such a large undocumented immigrant population. Shocking violent criminal acts committed by gangs such as MS-13 are frequently reported in newspapers, television, and the radio. This has heightened the anxieties and concerns about the undocumented community as a whole, and resulted in the passage of tough new statutes and more rigorous enforcement of immigration laws by some states and localities. The purpose of this panel is to examine research on crime within the undocumented community, discuss how the undocumented crime rate comports with that of other groups within the nation, and explore pattern and trends related to crime and victimization within the undocumented community.

MODERATOR: Professor William McDonald, Georgetown University
PANELISTS: Professor Roberto Gonzales, University of Washington
 Jeffrey Passel, PhD, Senior Demographer, Pew Hispanic Center
 Professor Rubén Rumbaut, University of California-Irvine

12:15-1:15 pm Luncheon (Salon 1)

1:15-1:30 pm Break

1:30-2:30 pm WORKSHOPS (repeated at 5:00 pm)

Workshop #1: How does law enforcement enhance cooperation with the undocumented and documented communities?

FACILITATOR:

Chief (Ret.) Richard Wiles, El Paso, TX

Workshop #2: What are the positive and negative impacts of 287(g)?

Chief Ron Miller, Topeka, KS

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	<p>Workshop #3: How can law enforcement work within the undocumented community?</p>	<p>Chief (Ret.) Arturo Venegas, Sacramento, CA</p>
	<p>Workshop #4: What strategies should law enforcement executives employ to effectively manage the political pressures associated with the enforcement of federal immigration laws? (<i>chiefs and sheriffs only</i>)</p>	<p>Chief Theron Bowman, PhD, Arlington, TX</p>
<p>2:30-2:45 pm</p>	<p>Break</p>	
<p>2:45-3:45 pm</p>	<p>Panel 4: What is the cost of enforcing immigration law at the local level? When state and local laws addressing undocumented immigrants are enacted, what are the social and economic impacts on: (1) police operations; (2) municipal budgets; (3) the quality of life of community residents?</p> <p>Although the federal government has the primary role in directing overall policy regarding immigration and refugees, the effects of such policy on local communities present challenges that cannot be ignored by state and local governments. There is concern about the impact of local law enforcement of immigration law on already strained state and local resources, and particularly on the ability of local law enforcement to maintain its core mission of protecting communities and promoting safety. There is also concern about undermining law enforcement efforts to build trust and support in immigrant communities so that witnesses and victims are not fearful of reporting crime.</p>	<p>MODERATOR: Muzaffar Chishti, Director, Migration Policy Institute at New York University School of Law</p> <p>PANELISTS: Randolph Capps, PhD, Senior Research Associate, The Urban Institute</p> <p>Mayor John Cook, El Paso, TX</p> <p>Mayor Phil Gordon, Phoenix, AZ</p>
<p>3:45-4:45 pm</p>	<p>Panel 5: Fear, crime, and community trust: community perspectives on immigration enforcement by local police</p> <p>Although there are common threads that link fear, crime, and community trust, these issues are influenced significantly by public perceptions of the police, and differentiated by class, race, ethnicity, religion, culture, and national origin. Many of these differences are rooted in historical experiences or encounters with the police, directly or indirectly, that affect the way people view the police and the manner in which they respond to police authority.</p> <p>In an era of community policing, in which the police acknowledge public trust to be among their highest priorities, understanding these differences and developing constructive solutions to problems that separate the police from the public are essential for building and sustaining community partnerships that enhance public trust and public support for the police.</p> <p>The purpose of this panel is to consider the influence of immigration enforcement from the perspectives of different communities whose experiences may provide the police with insights into the impact of policy and practice at the ground level, and establish a new feedback loop that will facilitate improvement in both areas.</p> <p>It is our hope that the panelists' presentations, audience questions, and subsequent discussion will generate greater clarity and a more nuanced and in-depth understanding of the concerns and problems faced by diverse communities, as well as the types of policies and strategies necessary to effectively address them.</p>	<p>MODERATOR: Professor Rubén Rumbaut, University of California-Irvine</p> <p>PANELISTS: Tuyet Duong, Senior Staff Attorney, Immigration and Immigrant Rights Program, Asian American Justice Center</p> <p>Clarissa Martinez De Castro, Director, Immigration & National Campaigns, National Council of La Raza</p> <p>Kareem Shora, Executive Director, American-Arab Anti-Discrimination Committee</p>

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4:45-5:00 pm	Break	
5:00-6:00 pm	WORKSHOPS (repeat) Workshop #1: How does law enforcement enhance cooperation with the undocumented and documented communities? Workshop #2: What are the positive and negative impacts of 287(g)? Workshop #3: How can law enforcement work within the undocumented community? Workshop #4: What strategies should law enforcement executives employ to effectively manage the political pressures associated with the enforcement of federal immigration laws? (chiefs and sheriffs only)	FACILITATOR: Chief (Ret.) Richard Wiles, El Paso, TX Chief Ron Miller, Topeka, KS Chief (Ret.) Arturo Venegas, Sacramento, CA Chief Theron Bowman, PhD, Arlington, TX
6:00-7:30 pm	Reception (Salon 1)	
FRIDAY, AUGUST 22, 2008		
7:30-8:15 am	Continental breakfast	
PLENARY 8:15-8:30 am	Day 2: Opening remarks	Hubert Williams, President, Police Foundation
8:30-9:45 am	Panel 6: Immigration and local policing: results from a survey of local law enforcement executives One of the most important challenges for law enforcement agencies in many communities is how to respond to immigration and the presence of undocumented residents. Departments often face conflicting pressures from local politicians, federal authorities, community groups, and the private sector. Yet they have little available information to help them make sound policy decisions. This panel reports on the results of a recent nationwide survey of police executives on several issues, including differences between departments and communities and their attitudes about immigration and local law enforcement; relationships with federal immigration and customs enforcement authorities; and the range of policies on immigration policing being developed by cities and departments. The survey also explores levels of commitment to community policing practices and the potential for conflict with enforcement of immigration laws by local police.	MODERATOR: Doris Marie Provine, Professor, Arizona State University PANELISTS: Scott Decker, Professor, Arizona State University Paul Lewis, Asst. Professor, Arizona State University Monica Varsanyi, Assoc. Professor, John Jay College, CUNY
9:45-10:00 am	Break	
10:00-11:00 am	Open forum	FACILITATOR: Chief William Matthews, Coatesville, PA, Police Department
11:00-11:30 am	Conference summation	Professor Stephen Legomsky, Washington University School of Law
11:30-11:45 am	Closing remarks Conference evaluations	Hubert Williams, President Police Foundation

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Raquel Aldana is professor of law at William S. Boyd School of Law, University of Nevada Las Vegas, where she teaches immigration law, criminal law and criminal procedure, international human rights, and international public law. She also co-teaches experiential learning courses, including a course in Nicaragua on domestic violence in a post-conflict society and a course on the criminalization of immigrants. Prior to coming to the Boyd School of Law, Professor Aldana worked for the Center for Justice and International Law, representing victims of gross human rights violations in the Inter-American System on Human Rights. She is the author of numerous books, articles, and other publications, including *Everyday Law for Latinos* (with S. Bender & J. Avila) (forthcoming 2008); Of Katz and "Aliens": Privacy Expectations and the Immigration Raids, ___ 41 U.C. Davis Law Rev. 101___ (forthcoming 2008); The Subordination and Anti-Subordination Story of the U.S. Immigrant Experience in the 21st Century, ___ 7 Nev. L. J. 713___ (2007) (Lat Crit Symposium Cluster Introduction); On Rights, Federal Citizenship, and the "Alien", 46 Washburn L. Rev. 101 (2007). Professor Aldana earned her JD from Harvard Law School, where she served as articles editor of the Harvard Civil Rights-Civil Liberties Law Review.

Theron Bowman began his law enforcement career in 1983 as an officer with the Arlington, Texas, Police Department, and served in numerous positions before being appointed chief of police in 1999. A Fort Worth native, he received his bachelor's, master's, and doctorate degrees from the University of Texas at Arlington. Chief Bowman is a graduate of the Senior Management Institute for Police, the FBI National Academy, and the FBI National Executive Institute. He has served on the faculty of three local universities, teaching sociology, criminology, and criminal justice classes. He is a member of the International Association of Chiefs of Police, National Organization of Black Law Enforcement Executives, Police Ex-

ecutive Research Forum, and a host of other organizations. Dr. Bowman serves as chair for the Texas Intelligence Council and as a commissioner for the Commission on Accreditation for Law Enforcement Agencies.

Randolph Capps, a demographer with substantial expertise in immigrant populations, is a Senior Research Associate at the Urban Institute. He has a PhD in sociology from the University of Texas, and has analyzed data on immigrants from a wide variety of sources, at the national, state, and local levels. Dr. Capps recently published national-level reports on trends in the immigrant labor force, the health and well being of young children of immigrants, and the characteristics of immigrants' children in elementary and secondary schools. He is currently conducting a study of the impact of immigration enforcement operations on children of unauthorized immigrants and recently participated in an evaluation of employment services in the federal refugee resettlement program. His recent work at the state and local level includes a demographic profile of immigrants in Arkansas; a study of immigrant integration in Louisville, Kentucky; a description of the unauthorized population in California and Los Angeles; a study of tax payments by immigrants in the Washington, DC, metropolitan area; an assessment of immigrants' health care access in Connecticut; and an analysis of the involvement of children of immigrants in the Texas child welfare system.

Muzaffar Chishti, a lawyer, is director of the Migration Policy Institute's office at New York University School of Law. His work focuses on US immigration policy, the intersection of labor and immigration law, civil liberties, and immigrant integration. Prior to joining MPI, Mr. Chishti was director of the Immigration Project of the Union of Needletrades, Industrial & Textile Employees (UNITE). Mr. Chishti currently serves on the boards of directors of the National Immigration Law Center,

the New York Immigration Coalition, and the Asian American Federation of New York. He has served as chair of the board of directors of the National Immigration Forum, and as a member of the Coordinating Committee on Immigration of the American Bar Association. His publications include: *America's Challenge: Domestic Security, Civil Liberties, and National Unity After September 11* (co-authored); "Guest Workers in the House of Labor" in the *New Labor Forum*; "The Role of States in US Immigration Policy" in the *NYU Annual Survey of American Law* (2002); "Employer Sanctions Against Immigrant Workers" in *WorkingUSA*; and "Rights or Privileges," in the special issue on the Promise of Immigration in *The Boston Review*. Mr. Chishti was educated at St. Stephen's College, Delhi; the University of Delhi; Cornell Law School; and the Columbia School of International Affairs.

John Cook was elected Mayor of El Paso, Texas, in 2005. From 1999 to 2005, he served on the City Council, representing El Paso's 4th district. Mayor Cook has lived in Northeast El Paso for most of his life where his family has owned and operated several Northeast businesses. He has been deeply involved in El Paso's community affairs, as a businessman, a teacher, coach, founder and member of the board of many civic and veterans' organizations. He served in the United States Army from 1966 to 1971, seeing service as a Special Agent Military Intelligence. He holds a business degree from the University of Texas at El Paso.

Alina Das is a supervising attorney and teaching fellow with the Immigrant Rights Clinic at New York University (NYU) School of Law. She works with clinic students to defend the rights of immigrants facing deportation and detention and to provide support for community organizations' immigrant rights campaigns. Prior to joining the Immigrant Rights Clinic, Alina was an attorney and Soros Justice Fellow with the New York

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State Defenders Association Immigrant Defense Project, where she engaged in a wide range of litigation and advocacy on immigration and criminal justice issues. Prior to joining the Immigrant Defense Project, Alina clerked for the Hon. Kermit V. Lipez of the U.S. Court of Appeals for the First Circuit. Alina's recent publications include *Immigrants and Problem-Solving Courts* in the *Criminal Justice Review* (forthcoming 2008) and *Addressing Unintended Consequences in Civil Advocacy for Criminally Charged Immigrants* in the *Clearinghouse Review Journal of Poverty Law and Policy* (July-August 2007). Alina is a graduate of Harvard University, NYU Wagner School of Public Service, and NYU School of Law.

Scott H. Decker is professor in the School of Criminology and Criminal Justice at Arizona State University. He received the BA in Social Justice from DePauw University and the MA and PhD in Criminology from Florida State University. His main research interests are in the areas of gangs, criminal justice policy, and the offender's perspective. His most recent books include *European Street Gangs and Troublesome Youth Groups* (winner of the American Society of Criminology Division of International Criminology Outstanding Distinguished book award 2006) and *Drug Smugglers on Drug Smuggling: Lessons from the Inside* (Temple University Press, 2008).

Tuyet G. Duong is a senior staff attorney for the Immigration and Immigrant Rights Program with the Asian American Justice Center (AAJC) in Washington, D.C. Previously, Ms. Duong led AAJC's language access and emergency preparedness program, advocating for Asian Americans impacted by Hurricanes Katrina and Rita, and as an immigration staff attorney for Boat People SOS, Inc. (BPSOS) in Houston, where she provided legal assistance on citizenship, human trafficking, family-based sponsorship, and domestic violence matters. During law school, she clerked at the Department of Justice Executive Office of Immigration Review

in Los Angeles, California, and at the Texas Civil Rights Project. Ms. Duong is a frequent speaker and trainer on immigration and language issues. She currently chairs the Board of Directors of BPSOS, Inc. and is a founding board member of the Vietnamese American Bar Association in Washington, DC. Ms. Duong received her JD degree from the University of Texas Law School at Austin, and a bachelor's degree in English from the University of Texas at Austin.

Roberto G. Gonzales earned his PhD in the department of sociology from the University of California, Irvine, and in September 2008 will join the faculty of the School of Social Work at the University of Washington in Seattle. He received his undergraduate degree from Colorado College and an AM from the School of Social Service Administration at the University of Chicago. He combines fifteen years of direct service and formal training in social work and sociology to shape his research and teaching interests. His most recent research took place in Southern California and explores the effects of legal status on the adult children of unauthorized Mexican migrants. In particular, his doctoral dissertation, "Born in the Shadows: the Uncertain Futures of the Children of Unauthorized Mexican Migrants," examines the role of policy and mediating institutions in shaping the on-the-ground realities and options available for unauthorized Mexican youth as they move into adulthood. Gonzales' research and teaching interests include international and unauthorized migration, urban studies, the one-and-a-half and second generations, and Latino communities and families. He is the author of *Wasted Talent and Broken Dreams: The Lost Potential of Undocumented Students* published by the Immigration Policy Center and coauthor of *Debunking the Myth of Immigrant Criminality: Imprisonment Among First- and Second-Generation Young Men*. He has served on several local level and national boards, including the Crossroads Fund and the American Friends Service Committee.

Phil Gordon was elected Mayor of Phoenix, Arizona, on September 9, 2003, and was re-elected in September 2007. Gordon was recently appointed by the U.S. Conference of Mayors to chair its Comprehensive Immigration Reform Task Force. As Mayor, Gordon lists his three priorities for the city as public safety, education, and jobs. Phoenix invests more than 60 percent of its budget in public safety. A new crime lab is open, new precincts are under construction, and 600 new police officers and firefighters will be hired over the next two years. In education, a downtown Phoenix campus is a second home to both Arizona State University and the University of Arizona. Additionally, Phoenix has invested in small high schools to prepare students for immediate careers in specific areas like public safety and nursing. Phoenix has led the nation for three years straight, creating 45,000 new jobs each year. Before serving in elected office, Gordon was a leader in the movement to revitalize, preserve, and redevelop central Phoenix. Gordon has a bachelor's degree in education from the University of Arizona and graduated cum laude from Arizona State University School of Law.

Don Hunter has served as Sheriff in Collier County, Florida, since 1988, when he was first elected. Prior to joining the Collier County Sheriff's Department in 1979, he served as administrator for the Southwest Florida Regional Planning Council. Hunter serves on the Commission on Accreditation for Law Enforcement Agencies and is a member of the National Sheriffs Association and the International Association of Chiefs of Police. He has a BS and MS in criminology from Florida State University and is a graduate of the FBI National Academy. Sheriff Hunter is active in a number of community and civic organizations in Collier County.

Harold L. Hurtt, was appointed Chief of Police of Houston, Texas, in 2004. A veteran of the United States Air Force, he began his law enforcement career in 1968 as a patrolman in the Phoenix Police De-

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partment. During his tenure with the Phoenix PD, he attained many promotional achievements, including the ranks of patrolman, sergeant, lieutenant, captain/commander, major, assistant chief, and eventually executive assistant chief of police. In 1992, Hurtt retired from the Phoenix Police Department to become chief of police for the Oxnard, California, Police Department. In 1998, he returned to Phoenix as that city's chief of police. In 2002, and again in 2004, Chief Hurtt was selected by his peers as president of the Major Cities Chiefs Association, an organization of the 63 largest police departments in the United States and Canada. Chief Hurtt is a noted proponent of the "community policing" concept and has led efforts to increase the number of officers who speak Spanish, Chinese, and Vietnamese in the diverse Phoenix community. Chief Hurtt graduated from Arizona State University with a bachelor's degree in sociology, and earned a master's degree in organizational management from the University of Phoenix.

Anita Khashu was the first director of The Vera Institute of Justice's Center on Immigration and Justice, initiating and managing the Institute's various projects involving immigrants in the justice system. She currently serves as Senior Advisor to the Center. Anita is also currently working as a consultant for the Police Foundation on the project, *The Role of Local Police: Striking a Balance Between Immigration Enforcement and Civil Liberties*. Anita was a 2007-08 Fulbright Scholar in residence at Instituto Tecnológico Autónomo de México in Mexico City, where she conducted research on Mexican policy and practice of detention and deportation of Central American unaccompanied migrant minors. She joined Vera at the Bureau of Justice Assistance in South Africa in 2002, where she managed Vera's technical assistance to the Legal Aid Board of South Africa. In 2003, Anita returned to New York and moved to the Institute's planning department, where she worked on projects involving immigrant relations

with the police. Her publications include *Building Strong Police-Immigrant Community Relations: Lessons from New York City*, *Justice and Safety in America's Immigrant Communities*, and *Overcoming Language Barriers: Solutions for Law Enforcement*. Anita received her BA in economics, cum laude, from Tufts University and a JD, cum laude, from Boston University School of Law.

Stephen Legomsky is the John Lehmann University Professor at the Washington University School of Law in St. Louis. He is the author of *Immigration and Refugee Law and Policy* (now in its fourth edition), which has been the required text for immigration courses at 163 U.S. law schools. His other books, published by the Oxford University Press, include *Immigration and the Judiciary: Law and Politics in Britain and America*; and *Specialized Justice*. Legomsky founded the immigration section of the Association of American Law Schools and has chaired the Law Professors Committee of the American Immigration Lawyers Association and the Refugee Committee of the American Branch of the International Law Association. He has testified before Congress and has been a consultant to President Clinton's transition team, the first President Bush's Commissioner of Immigration, the UN High Commissioner for Refugees, and several foreign governments, on migration and refugee issues. Legomsky is an elected member of the American Law Institute. He has been a senior visiting fellow at Oxford University and a visiting fellow at Cambridge University. He has had other teaching or research appointments in the United States, Mexico, New Zealand, Switzerland, Germany, Italy, Austria, Australia, Suriname, and Singapore.

Paul G. Lewis is an assistant professor of political science at Arizona State University in Tempe, AZ. His area of research and teaching expertise is American local government, urban affairs, and public policy. With three ASU col-

leagues, Lewis has begun work on a national study of the responses of local police departments to unauthorized immigration. He also coauthored a prior study focused on such issues as California municipalities, "Policing Practices in Immigrant-Destination Cities," which appeared in *Urban Affairs Review* in July 2007. In addition to examining the relationship between immigrants and local governments, his research has focused mainly on issues of land-use policy and suburbanization. He is coauthor of a forthcoming book, *Custodians of Place: Governing the Growth and Development of Cities*, which will be published by Georgetown University Press in 2009, and his prior published work includes one book and numerous journal articles and policy reports. From 1996-2005 Lewis was a research fellow at the Public Policy Institute of California, a think tank focused on state and local policy issues, and from 2002-2005 he also served as program director for the Institute's governance and public finance program. He holds a PhD from Princeton University.

William F. McDonald is Professor of Sociology and Co-Director of the Institute of Criminal Law and Procedure at Georgetown University. Since 1995, his research has focused on the nexus between immigration and crime. He is currently editing a volume entitled *Immigration, Crime and Justice* and is beginning a survey of unauthorized immigrants to determine their experiences as victims of crime and their willingness to cooperate with the police. His work includes: "Immigrants As Victims of Crime: An Introduction," *International Review of Victimology* (1) (2007); "Police and Immigrants: Community & Security in Post-9/11 America," in *Justice and Safety in America's Immigrant Communities: A Conference Report*, Martha King, Ed. (Policy Research Institute for the Region at Princeton University: Princeton, NJ) "Crime and Illegal Immigration: Emerging Local, State, and Federal Partnerships," *National Institute of Justice Jour-*

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nal, June 2-10, 1997. He has a doctorate of criminology from the University of California, Berkeley.

Clarissa Martínez De Castro is Director of Immigration and National Campaigns for the National Council of La Raza (NCLR), and oversees the organization's work on immigration and efforts to expand opportunities for Latino engagement in civic life and public policy debates. She previously managed NCLR's state policy advocacy efforts and civic engagement work, and in 2007 served as manager of the Coalition for Comprehensive Immigration Reform, a broad network of national, state, and local organizations committed to advancing policy solutions on immigration. Prior to NCLR, she served as public policy coordinator for the Southwest Voter Research Institute, as assistant director of the California-Mexico Project at the University of Southern California, as organizer with the Ladies' Garment Workers Union, and as union representative with the Hotel Employees and Restaurant Employees Union (HERE) Local 11. A Salzburg Seminar Fellow, she received her undergraduate degree from Occidental College, and her master's degree from Harvard University. A naturalized U.S. citizen, she was born and raised in the Mexican State of Sinaloa.

William H. Matthews is Chief of Police for the City of Coatesville, PA. Prior to his appointment in Coatesville, Matthews served as deputy director of the Police Foundation in Washington DC, and as executive director of the Community Policing Consortium, a national project of the Office of Community Oriented Policing Services of the US Department of Justice. Matthews' extensive criminal justice and policing background includes serving as director of community policing programs for the International City-County Management Association (ICMA); as executive director of the National Organization of Black Law Enforcement Executives (NOBLE); as chief of the Baltimore, MD, Housing Authority Police; and as CEO of a private firm that managed

major law enforcement projects for national associations. He also assisted in the development of graduate courses at Howard University, and in the development of national standards for law enforcement agencies and the creation of the Commission on Accreditation for Law Enforcement Agencies. A native of New York and a military veteran, Chief Matthews is an experienced instructor, speaker, and group facilitator. He has a BS degree from Howard University and a MS degree from the American University of Washington, DC.

Ronald Miller was appointed chief of police in Topeka in 2006. He has served in law enforcement in the State of Kansas for thirty-six years, joining the Kansas City, Kansas, Police Department in 1972, rising through the ranks to serve as the chief of police for six years. Chief Miller holds a bachelor's degree from the University of Central Missouri and a master's degree from Wichita State University. He is a graduate of the FBI National Academy, the Southern Police Institute, and the Senior Management Institute for Policing at Harvard/Boston University. Chief Miller is active on several committees and boards in Topeka and also serves with national police organizations. He received the Clarence M. Kelley Award for Excellence in Law Enforcement Administration in the Kansas City Metropolitan area, and is a graduate of Leadership Greater Topeka.

Nancy Morawetz is a Professor of Clinical Law at New York University School of Law, where she has taught since 1987. She currently teaches in the Immigrant Rights Clinic (IRC). Professor Morawetz's recent writings include *Citizenship and the Courts*, 2007 U. Chi. Legal F. 447 (2007); *The Invisible Border: Restrictions on Short-Term Travel By Noncitizens*, 21 Geo. Imm. L. J. 201 (2007); *INS v. St. Cyr: The Campaign to Preserve Court Review and Stop Retroactive Application of Deportation Laws*, in David Martin and Peter Schuck, *Immigration Stories* (2005); *Determining the Retroactive Effect of*

Laws Altering the Consequences of Criminal Convictions, 30 Ford. Urb. L. J. 1743 (2003); *Understanding the Impact of the 1996 Deportation Laws and the Limited Scope of Proposed Reforms*, 113 Harv. L. Rev. 1936 (2000); and *Rethinking Retroactive Deportation Laws and the Due Process Clause*, 73 NYU.L. Rev. 97 (1998). Professor Morawetz is a graduate of Princeton University and NYU School of Law, where she served as Editor-in-Chief of the New York University Law Review. She is a former clerk to the Hon. Patricia M. Wald of the United States Court of Appeals for the District of Columbia Circuit.

Jeffrey S. Passel is the Senior Demographer at the Pew Hispanic Center in Washington, DC, which he joined in January 2005. His research interests include the demography of Hispanics and immigrants, measurement of immigration (particularly undocumented), integration of immigrants into American society, and the impacts (fiscal, demographic, and social) of immigrants. He also works on generational dynamics, population projections, defining racial/ethnic groups, and measuring census undercount. Previous positions include principal research associate at The Urban Institute and various positions at the Census Bureau, where he directed programs of population estimates, projections, and demographic methods for measuring census undercount. Dr. Passel has served on committees of the Population Association of America, panels of The National Academy of Sciences, and on the Social Security Advisory Board's Technical Panel on Assumptions and Methods. He is a fellow of the American Association for the Advancement of Science and the American Statistical Association. In 2004, *American Demographics* magazine selected him as a "demographic diamond," one of the five demographers/social scientists most representative of influential work in the last 25 years. Passel has a bachelor's degree in mathematics from MIT, a master's degree in sociology from the University of

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Texas at Austin, and a PhD in social relations from The Johns Hopkins University.

James Pendergraph is executive director of Office of State and Local Coordination, US Customs and Immigration (ICE). The first person to hold this position, Mr. Pendergraph heads an office responsible for coordinating U.S. Immigration and Customs Enforcement (ICE) participation in programs and activities that relate to state and local governments and their respective law enforcement entities. Mr. Pendergraph joined ICE in December 2007 after serving for 13 years as the sheriff of Mecklenburg County, N.C. During that time he was recognized for his innovative thinking and partnership with federal authorities on immigration enforcement. As Mecklenburg's sheriff, he spearheaded the use of the 287(g) program, through which ICE provides training and supervision that allow state and local authorities to provide targeted immigration enforcement. Mr. Pendergraph's law enforcement career began when he served as military policeman with the U.S. Army. Following his military service, he became a police officer with the Charlotte/Mecklenburg Police Department, where he served for 23 years, reaching the rank of deputy chief. He was first elected Mecklenburg County Sheriff in 1994 and was re-elected to three additional terms before joining ICE. Mr. Pendergraph is a graduate of Harvard University's John F. Kennedy School of Government. He also has an associate's degree in criminal justice and is a graduate of the FBI National Academy and FBI National Executive Institute. He has served in leadership positions with numerous law enforcement associations, including the National Sheriffs' Association and the International Association of Chiefs of Police.

Doris Marie Provine is a professor in the School of Justice & Social Inquiry at Arizona State University and a past director of the School (2001-2007). She is a lawyer and political scientist. Many of her

publications explore the politics and practices of courts at various levels, from town and village justice courts (*Judging Credentials: Non-lawyer Judges and the Politics of Professionalism*), to the United States Supreme Court (Case Selection in the US Supreme Court) and courts at the international level. Her more recent work focuses on policy issues, including, most recently, racism in the war on drugs (*Unequal Under Law: Race and the War on Drugs*). Currently Provine is studying policy responses to settled but unauthorized immigrants. With the support of a Fulbright North American Studies research grant, she spent the past academic year studying policies related to unauthorized immigration in Canada and Mexico. She is currently writing a book about these policies, from the vantage point of three cities, one in Canada, one in the United States, and one in Mexico. At the same time, with three Arizona State University colleagues, and with support from the National Science Foundation, she is examining how police departments are responding to calls from city officials to become more engaged in enforcing federal immigration laws.

Rubén G. Rumbaut is Professor of Sociology at the University of California, Irvine. He is the founding chair of the Section on International Migration of the American Sociological Association, a member of the Committee on Population of the National Academy of Sciences, and a former fellow at the Center for Advanced Study in the Behavioral Sciences at Stanford, and visiting scholar at the Russell Sage Foundation in New York. A leading authority on immigration in the United States, Dr. Rumbaut co-directs the landmark *Children of Immigrants Longitudinal Study*; and a large-scale study of *Immigration and Intergenerational Mobility in Metropolitan Los Angeles*. He is the author of more than one hundred scientific papers on immigrants and refugees in the U.S., and coauthor or coeditor of a dozen books, including *Legacies*, which received the Distinguished Book Award of the Amer-

ican Sociological Association and the Thomas and Znaniecki Award for best book in the immigration field. He recently completed work with a panel of the National Academy of Sciences on two volumes on the Hispanic population of the United States: *Multiple Origins, Uncertain Destinies*, and *Hispanics and the Future of America*. His doctoral dissertation, on "The Politics of Police Reform," was based on three years of research in the San Diego Police Department in the mid-1970s, supported by Police Foundation grants.

Kareem W. Shora is Executive Director of the American-Arab Anti-Discrimination Committee (ADC). Shora, who joined ADC in 2000, is a recipient of the 2003 American Immigration Lawyers Association (AILA) Arthur C. Helton Human Rights Award. He has testified before major international human rights bodies, including regular testimonies before the Organization for Security and Cooperation in Europe (OSCE) and the United Nations Human Rights Commission. He was selected by the Ford Foundation as a member of the Foreign Policy Task Force designing their 2008 Laboratory for New Thinking on Foreign Policy. He was selected by the Police Foundation in 2008 to serve on their advisory board on the study of the role of local police in immigration enforcement. Shora is also the civil society representative on the G8 Experts Roundtable on Diversity and Integration. He has been published by the National Law Journal, TRIAL Magazine, the Georgetown University Law Center's Journal on Poverty Law and Public Policy, the Harvard University JFK School of Government Asian American Policy Review, the American Bar Association (ABA) Air and Space Lawyer, and the Yeshiva University Cardozo Public Law Policy and Ethics Journal. Born in Damascus, Syria, Shora is a native of Huntington, West Virginia, is fluent in Arabic, and holds a JD degree from the West Virginia University (WVU) College of Law and the LLM specialty in International

Conference Agenda and Presenters' Bios

Legal Studies from the American University Washington College of Law.

Monica Varsanyi will be an associate professor in the Government Department at John Jay College of Criminal Justice, City University of New York, beginning in the Fall of 2008, after a two-year tenure in the School of Justice and Social Inquiry at Arizona State University. She is an urban and political geographer whose research addresses the politics of unauthorized immigration in the United States. She is currently working on two related projects: one which explores growing tensions between local and state grassroots immigration policy activism and the federal government's plenary power over immigration and citizenship policy; and the second with Scott Decker, Paul Lewis, and Marie Provine, a national study which explores the growing involvement of city police in immigration enforcement and the impact this is having on the relationship of local police and (unauthorized) immigrant communities. Prior to joining the faculty at John Jay, she was a postdoctoral scholar at the Centers for Comparative Immigration Studies and US-Mexican Studies at the University of California, San Diego, an assistant professor at Arizona State University, and received her PhD in Geography from UCLA. Varsanyi's articles have appeared in academic journals such as *Urban Geography*, *Geopolitics*, *Annals of the Association of American Geographers*, *Citizenship Studies*, *Antipode*, and *Space and Polity*, and popular outlets such as the *Los Angeles Times*. She is currently editing a book on state and local immigration policy activism in the United States.

Arturo Venegas, Jr. was the chief of police in Sacramento, California, from January 1993 through February 2003. He instituted community-oriented policing during the difficult economic times of the 1990s and led the agency through a number of major financial reductions while maintaining a focus on community service and problem solving. He was credited with preventing the city from making detri-

mental cuts to the police and other city departments. He assisted in the delivery of training in various topic areas to communities and agencies across the nation for the national Community Policing Consortium. From August 1, 2006, through February 15, 2008, under a contract with the New Jersey Attorney General, he served as Supersession Executive over the Camden, NJ, Police Department, providing day-to-day oversight of the department. Chief Venegas has a BA degree from the University of San Francisco and a MS degree from California State University Polytechnic, Pomona. He is a graduate of the FBI National Academy, the FBI National Executive Institute, the California Law Enforcement Command College, and other California POST accredited studies. He is a member of IACP, PERF, HAPCOA, NOBLE, Cal Chiefs, and the Fresno Peace Officers Association.

Richard D. Wiles served as chief of police in El Paso, Texas, from 2003 through 2007. As chief, Wiles was committed to the implementation of a culture of integrity and honesty within the El Paso Police Department. During his 27-year public service career, he served with both the police and fire departments of El Paso. Wiles is currently the democratic nominee for Sheriff of El Paso County. He earned a bachelor of science in criminal justice from the University of Texas at El Paso and a master of science in criminal justice from Sul Ross State University. Wiles is a graduate of the Bill Blackwood Law Enforcement Management Institute of Texas, the FBI National Academy, and the FBI National Executive Institute.